

Audit Committee 19 March 2014

Report from the Chief Finance Officer

For Information

Wards Affected: ALL

Internal Audit Progress Report 2013/14

1. Summary

1.1. This report presents a summary of the work of Internal Audit and the Investigations Team from 1st April 2013 to 28th February 2014. The appendix provides further details of audit reports issued.

2. Recommendations

2.1. That the Audit Committee notes the progress made in achieving the 2013/14 Internal Audit Plan and the review of fraud work.

3. Detail

Internal Audit - Progress

- 3.1. The Internal Audit Plan for 2013/141 comprises 1,248 days, including 48 days brought forward from the previous year which were not delivered. The majority, 953 days, of the plan is delivered through Mazars Public Sector Internal Audit Limited called off from a framework contract procured by Croydon Council. A small in-house team deliver a further 295 days.
- 3.2. As at 28th February 2014 a total of 888 (71%) days have been delivered against the plan. At a similar point last year some 84% had been delivered and the

majority of the key financial systems audit work was already in progress during quarter 3.

- 3.3. In the current year, as a result of the delays in the implementation of the One Oracle Financial System, the main financial systems audits (Accounts Receivable; Accounts Payable; General Ledger and Payroll) have had to be delayed and replaced with other audit work in quarter 4. The original audit plan, agreed by the Audit Committee in March 2013¹ has been subject to amendment. Where projects are removed or deferred, the consequent available resource is allocated to new projects. The key changes to the plan are set out below:
 - Key Financial Systems Additional 25 days added to plan for testing both pre and post migration transactions on Oracle (accounts payable, receivable, general ledger and payroll)
 - Sexual Health Contracts 10 day audit removed and to be covered as part of Public Health Grants to Voluntary Organisations.
 - Placements 25 day audit added to at the request of management
 - Brent Foster Carers 12 day audit added to plan at the request of management although. This audit has now been postponed to the 2014/15 financial year due to delays in the implementation of a new payments system.
 - Kingsbury Resource Centre 10 day audit added to plan at the request of management.
 - Private Nurseries 25 day audit added to plan as a result of two fraud enquiries.
 - Highways Maintenance Deferred by Audit and Investigation due to other projects being required
 - Vale Farm Contract Removed from plan as contract re-let in November 2013 and Ealing Council will be responsible for contract management.
 - Procurement Audit deferred due to delays in the implementation of One Oracle Category Management.

- Ward Working 15 days replaced by an audit of Grants to Voluntary Organisations due to issues highlighted as a result of another audit.
- Appointeeship & Deputyship account balances verification work 20 days added to plan due to earlier investigation work.
- Safeguarding Adults audit 15 days removed from plan due to delays in completion of two projects.
- Tudor Gardens Residential Home audit added to plan as replacement for safeguarding audit.
- Parking Audit 20 days removed from plan due to restructure within Environment & Neighborhoods. Audit will now be undertaken in 2014/15.
- John Billam Centre & New Millennium Day Care Centre establishment audits 20 days replacement for parking audit.
- Community Infrastructure Levy 10 days added to plan so that this can be undertaken as a separate audit from the S106 audit due to the deferring regimes and requirements.
- 3.4. The original audit plan contained 75 projects with an identifiable deliverable. Changes in year have resulted in the number of deliverables increasing to 78. To date, 44 draft and final reports have been issued, representing 55% of the total. It is normal for a quantity of reports due for the year to be issued after year end during April and May and Resources are available within the internal audit contractor to recover the position. However, successful delivery assumes that auditees are able to respond to requests for information within appropriate timescales. The status of original and revised projects on the current plan is set out in table 1 below:

Audit	Days in the plan	Revised Days	Total days delivered	Progress	Assurance Opinion/ Direction of Travel	:	mmenda s made Priority	ation	Issue Date
						1	2	3	
CROSS COUNCIL / C	ORPORA		•	•					•
Disclosure & Barring (formerly CRB checks)	20	25	25	WIP					
Sickness & Absence Management	20	20	18	WIP					
Business Continuity Planning & Emergency Planning	10	10	10	Final Report	Limited (Improved)	1	4	2	12/09/2013
GPC Cards	20	0	0	Withdrawn by A& recommendations	I due to in depti by investigation te	h cross am follo	council wing frau	testir ud enq	ig and system uiry
Corporate Income Collection Arrangement (Original focus was cemeteries and mortuary income)	10	10	1	Due in Q1 but postponed to Q4 due to change in focus of audit following change in responsibility for area and corporate arrangements now in place at the Civic Centre. Initial planning meeting held.					
CROSS COUNCIL / CORPORATE Total	80	65	54						
FINANCE									
Accounts Payable	15	0	0	Removed from 207	14/15 plan				
Accounts Receivable	15	0	0	Removed from 20 ⁴	14/15 plan				
General Ledger	15	0	0	Removed from 207	14/15 plan				
Pension Fund Investments	10	10	10	Final Report	Substantial (Unchanged)	0	4	1	13/11/2013
Governance Risk & Compliance Oracle Module	6	5	0	Lack of progress ir	n developing modu	le			
One Oracle Project (SME and FIT Meeting attendance)	5	9	7	Advisory					
Insurance	15	15	15	Final Report	Limited (Deteriorated)	9	5	1	13/11/2013
Pre-Migration Audit - (AP/AR/GL/HR/Payr oll)	0	25	23	File Review in Pro	gress				
Finance Total	81	64	55						
CHILDREN AND YOU	1		-	Defen la contra	Fature 1.1.1				
Christchurch	10	0	0	Deferred to 2014/1		r – – – – – – – – – – – – – – – – – – –			00/40/00/10
Mount Stewart Junior	10	10	10	Final Report	Substantial	4	6	4	03/12/2013

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Our Lady of Grace Infants	10	11	11	Final Report	Substantial	2	10	4	13/01/2014
Our Lady of Grace Juniors	10	10	10	Final Report	Substantial	4	13	2	19/11/2013
Woodfield	10	18	18	Final Report	Limited	9	19	1	29/11/2013
Michael Sobell Sinai	10	0	0	Deferred to 14/15 at request of school					
Byron Court	10	13	13	Final Draft Report Limited 4 13 5 12/09.					
Manor Day	10	10	10	Draft Report Substantial 2 9 5 14/0					
Copland	10	0	0	Removed from plan due to academy proposals					
Braintcroft	10	10	10	Final Report	Substantial	4	9	1	15/01/2014
Harlesden	10	10	0	Due Q3 deferred to	Q4 due to staff ill	ness			
Kingsbury Green	0	10	10	Final Report	Substantial (Improved)	2	7	4	04/02/2014
Malorees Infants	10	0	0	Deferred to 2014/15 at request of school					
Our Lady of Lourdes	10	10	10	Final Report	Substantial (Improved)	1	4	6	02/10/2013
Donnington	10	10	10	Final Report	Substantial	2	6	4	23/07/2013
Fryent	10	15	15	Draft Report to be issued	Substantial	5	15	1	
Northview	0	10	10	Final report	Substantial (Unchanged)	2	4	2	26/02/2014
Mount Stewart Infants	0	10	10	Final Report	Limited	6	7	4	30/01/2014
1* School	0	10	0	To be booked for G	24			•	
Other School Issues / Training	0	10	7	Ongoing					
Follow up work for the schools with Limited Assurance	20	30	20	Ongoing	Non Assurance	Work			
Frameworki (migration from various miscellaneous systems)	20	0	0	Due Q1 but replace developments	ed with two separa	ite proje	cts in lig	ht of s	ystem
Troubled Families Programme Systems	15	0	0	Not done due to sy certification work	stems issues bein	g picked	l up as a	resu	lt of
Capital Grant Funding for Nursery Places for 2 Year Olds	5	5	5	Complete	Non Assurance N	Work			31/05/2013
Gordon Brown Education Centre	10	10	10	Draft Report to be issued. Substantial 2 4 1					
Single Commissioning Unit (Children and Adult Social Services)	5	0	0	Withdrawn as the project has not progressed					
Troubled Families Grant Claim Certification Families Worked with June	0	5	5	Claim certified					15/7/2013

									1
2013									
Troubled Families Grant Claim Certification Families Worked with August 2013	0	5	5	Claim certified					23/8/2013
Troubled Families Grant Claim Certification Payment By Results August 2013	0	5	5	Claim certified					23/8/2013
Troubled Families Grant Claim Certification Payment By Results October 2013	0	6	6	Claim certified 25/10/2					
Troubled Families Grant Claims January 2014	0	12	12	Claim certified (To include additional time spent on the remaining grant claims throughout the year and advice provided to the team)					
Frameworki purchasing	0	12	12	Final Report	09/08/2013				
Frameworki payments	0	11	11	Final Report Not applicable 10/12/201					
Placements	0	28	2	Due Q3, WIP but d Progress.	elayed due to rest	tructure	within de	ept. N	ow Work in
Brent Foster Carers	0	0	0	Not going to take p systems.	lace due to impler	nentatio	n of new	/ proce	esses and
Nurseries	0	25	14	Work In Progress					
Frameworki Board Advisory	0	3	3	Attended Board me	eetings.				
C&F Total	225	328	246						
				1					
ADULT SOCIAL SER	VICES								
Safeguarding	15	0	0	Audit now not under now be undertaken Care).					
Transitions Team (14-25 year old)	15	15	1	Delayed due to tea commence at the e		Planning	meeting	held a	and due to
Sexual Health Contracts	10	0	0	Transferred to Con Audits - Grants to V			as part	of Pub	lic Health
Carers Audit	10	10	10	Final Report Limited 5 2 1 04/12/2014					
Kingsbury Resource Centre	0	10	10	Draft Report Limited 7 7 3					
John Billam Resource Centre	0	10	0	Booked in March 2014					
New Millennium Day Care Centre	0	10	0	D Booked in March 2014					
Tudor Gardens	0	15	0	Work to commence	e w/c 3 rd March 20	14			

Appointeeship & Deputyship 2012/13 accounts verification	0	20	0	Q4					
Soft Box - Migration of Data on Abacus to Frameworki	10	12	12	Final Report	Limited	3	3	1	10/12/2013
Adult Social Services Total	60	102	33					•	
		1	•						
ENVIRONMENT & NE	IGHBOU	RHOOD (E	&N)						
Parking	20	0	0	Withdrawn					
Highways Maintenance	15	0	0	Deferred to 14/15 b	oy A&I				
Recycling & Waste	10	10	10	Final Report	Limited	1	1	0	26/06/2013
PFI - Street Lighting review of energy consumption data	5	3	3	III defined scope by of audit	/ management, pro	oject witl	hdrawn I	by A&I	during course
Vale Farm Contract	10	0	0	Due Q3, but withdr management, now					
E&N Total	60	13	13						
HUMAN RESOURCES									
Payroll systems audit	20	0	0	Deferred to 2014/1	5 due to delay in i	mpleme	ntation o	of orac	le
LEGAL AND PROCUP	REMENT	ſ	T	T					
Procurement	15	0	0	Deferred to 2014/1	5 due to delay in i	mpleme	ntation o	of orac	le
Members expenses and allowances	8	8	8	Final Report	Substantial (Deteriorated)	0	1	2	06/08/2013
Freedom of Information	10	20	20	Revised Draft Report issued	Limited	5	9	0	31/01/2014
G & CS Total	53	28	28		1				
		<u> </u>	<u> </u>	<u> </u>					
REGENERATION & G	ROWTH	(R&G)							
Capital Projects (contract audits)	30	30	10	Work in Progress					
Civic Centre Project - Final Accounts	15	0	0	Deferred to 14/15					
Homelessness and Temporary Accommodation/ Housing Allocations	20	20	10	Work in Progress					
S106	10	10	8	Work in Progress					

Council Tax	15	15	15	Draft Report	Substantial (Unchanged)	0	3	4	18/02/2014	
Local Council Support Scheme (formerly Council Tax Benefit)	12	12	12	Draft Report	Substantial	1	5	2		
National Non Domestic Rates (NNDR)	15	15	15	Draft Report	Substantial (Unchanged)	1	3	2	25/02/2014	
Use of NNDR Funds	5	5	0	Q4						
Housing Benefits / Discretionary Payments	20	25	23	Management Review in Progress						
R&G Total	142	142	95							
ASSISTANT CHIEF E	XECUTIV	E'S PORTI	OLIO							
Data Quality	10	10	10	Draft Report	Substantial	1	3	1	13/11/2013	
Complaints	10	16	14	Management Review in Progress						
Ward Working	15	0	0	Due Q1 but replaced with Grants to Voluntary Organisations in Q4						
Grants to Voluntary Organisations	0	10	0	Q4 Audit Planning meeting on 26 February 2014						
Payments to Public Health Contracts (Transfer of responsibilities from PCT to Council)	10	0	0	Replaced with Grants to Voluntary Organisations (Public Health)						
Grants to Voluntary Organisations (Public Health)	0	15	0	Q4 Planning meeti	ng in March 2014					
Public Health Contract Management (Stop Smoking)	25	30	13	Work in Progress						
Public Health Board	0	5	4	Ongoing						
ACEP Total	70	86	41							
IT Audits (132 Days)										
Oracle - Pre Implementation	10	16	16	Draft Report	Substantial	0	4	1	27/02/2014	
Oracle - Post Implementation	8	0	0	Withdrawn as One	Oracle is not due	to go liv	e in 201	3/14	•	
Migration of Appointeeship and Deputyship (Abacus, ResFunds, Quicken)	10	14	14	Final Report Limited 1 2 0 18/12/201						
View 360	10	10	10	Final Report	Substantial (unchanged)	0	4	0	11/12/2013	
Infostore - Apps Sharepoint	10	10	0	Draft Report	Limited	0	7	0	28/01/2014	

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Implementation										
Academy	10	10	10	Final Report	Substantial (Unchanged)	0	4	3	20/09/2013	
Telecommunications (telephony with iphones and also to include Ipads Security and management)	15	20	5	Work In Progress	, ,					
I Pads Security and Management *	8	0	0	Now included in 1	Felecommunication	s audit				
Network Infrastructure	20	15	8	Work In Progress	i -					
Remote Access	12	10	6	Work In Progress	i					
Follow Up	8	8	5	On going						
Planning for 13/14 audit	1	1	1	Complete						
IT Total	122	114	75	*10 days included	l in BHP Audit Plan					
OTHER										
Risk Management	15	15	10							
Governance & Audit Planning 2014/15	13	14	6							
Consultation, Communication and Reporting (Deloitte)	55	55	50							
Follow-Up	45	45	30							
A&I Office Move and archiving	10	15	15							
Advice on Internal Controls	0	2	2	Advice on I-Expe	nse and other new	system i	mplemei	ntation		
Contingency	19	4	0							
OTHER Total	157	150	113							
		_	_							
BRENT HOUSING PA	RTNERS	HIP (BHP)								
Housing Repairs and Maintenance	12	12	0	Q4 Planning mee	ting requested					
Housing Rents	8	8	8	Final Report	Substantial (Unchanged)	0	4	2	10/12//2013	
Major Works Contracts	10	10	2	Work In Progress						
Financial Management	12	0	0	Replaced with Key Financial Systems Transactions Testing						
Key Financial Systems Transactions Testing - AR/AP/GL &	0	12	11	File Review in Pro	ogress					

Payroll										
Rent Arrears Management	12	12	9	Work in Progress	3					
Budget Management	0	8	8	Draft Report	Substantial	0	3	0	25/02/2014	
Treasury Management & Investment	8	0	0	Replaced with B	Replaced with Budget Management					
Voids and Disrepair	10	12	12	Draft Report Limited 11 6 2 27/01/2014						
Fire Safety				Final ReportLimited13018/12/2013						
Gas Safety	12	12	12	Final Report Full (Unchanged) 0 0 0 18/12/2014						
Management of Non Brent Properties	12	12	9	Work in Progress						
Resident Involvement	12	12	11	File Review in P	rogress					
Leasehold Management and Service Charges	12	12	10	Work in Progress	5					
V5	10	0	0	Replaced with O	ne Oracle Pre-migra	ation aud	it below			
One Oracle Pre- Migration	0	10	10	Draft Report	Substantial	1	4	1	27/02/2014	
Management and Follow up	20	18	15							
BHP Total	150	150	117							
Total	1200	1248	888							

Table 1 – Planned Projects and Progress as at 28/02/2014

3.5. A summary of progress is set out in table 2 below:

Delivery Status	
Total days in the plan	1248
Number of days delivered to date	888
% of days delivered to date	71%
Days to be delivered	360
Total number of reports to be delivered in current plan	78
Number of draft/final reports/certifications issued to date	44
% of reports issued to date	56%

Table 2 – Delivery Status as at 28/02/14

Fraud - Housing Benefit

3.6. Caseload information is set out in table 3 below. In summary, the team has completed full investigations into 81 cases and identified fraud in 51 of these. 22 individuals have been prosecuted and 16 have had an administrative penalty applied (of up to 30% of the value of the overpayment). Overpayments are being recovered in these and 13 additional cases where no sanction was applied. The total value of fraud overpayments identified by the team is in excess of £1.3m.

HB Fraud	20013/14 Quarter 1	20013/14 Quarter 2	2013/14 Quarter 3	2013/14 Year to date	20012/13
Referrals	152	198	159	509	666
Closed	213	413	175	801	622
Passed to other agency	37	31	29	97	N/A
Screened Out	147	356	120	623	432
% screened	69%	86%	69%	78%	69%
Investigated	29	26	26	81	190
Fraud Found	17	17	17	51	121
Hit Rate	58%	65%	65%	63%	64%
Caution	0	0	0	0	0
Admin Penalty	8	4	4	16	34
Prosecution	8	7	7	22	28
Total Sanctions	16	11	11	38	62
Summons Only	0	0	0	0	4
Overpayment Only	1	6	6	13	43
Value of HB/CTB fraud	£477,000	£203,000	£280,000	£960,000	£1,786,000
Value of DWP fraud	£226,000	£27,000	£92,000	£345,000	£666,000
Total value of fraud	£703,000	£230,000	£372,000	£1,305,000	£2,452,000

Table 3 – HB Fraud Q2 2013

Housing Tenancy Fraud

3.7. Caseload information is set out in table 4 below. In summary the team have completed 204 investigations and recovered 41 properties, primarily as a result of identify unlawful sub-letting.

Housing Fraud	2013/14 Quarter 1	2013/14 Quarter 2	2013/14 Quarter 3	2013/14 Year to date	2012/13
Referrals	101	32	57	190	206
Closed	84	73	61	218	227
Screened Out	6	6	2	14	5
Investigated	73	67	59	204	222
Fraud Found	12	22	10	44	59
Recovered Property	10	21	10	41	57
RTB Stop	0			0	0
Application refused	0			0	1
Property Size reduced	2	1		3	1

Table 4 – Housing Fraud Q3 2013/14

Other External Fraud

3.8. The most prevalent area of activity in this category relates to Blue Badge forgery and misuse. There have been 10 prosecutions since April 2014 and 16 other sanctions. for Blue Badge offences. Caseload data is shown in table 5 below:

Internal	2013/14 Quarter 1	2013/14 Quarter 2	2013/14 Quarter 3	2013/14 Year to date	2012/13
Referrals	19	27	11	57	65
Closed	18	21	12	52	40
Screened Out	1	0	2	2	2
Investigated	17	21	7	47	31
Fraud / Irregularity	10	16	8	33	12

Table 5 – Other External Fraud Q3 2013/14

Internal Fraud

3.9. Internal fraud refers to fraud committed by employees, agency staff and staff in schools. For the purposes of this report, "fraud" includes any financial irregularity, serious breach of financial regulations or the staff code of conduct. Since the beginning of the financial year, 11 staff have been dismissed for the following reasons: Working and claiming benefit; working whilst off sick; false overtime claims (school); conflict of interest; illegal working and theft (contractor). Activity for the year to date is shown in table 6 below:

Internal	2013/14 Quarter 1	2013/14 Quarter2	2013/14 Quarter 3	2013/14 Year to date	2012/13
Referrals	12	8	15	35	47
Closed	8	5	17	30	42
Screened Out	0	0	1	1	1
Investigated	8	5	16	29	41
Fraud / Irregularity	2	3	10	15	18
Dismiss	2	2	7	11	5
Resign	0	0	1	1	10
Warning	0	1		1	2

Table 6 – Internal Fraud Q3 2013

General Fraud Issues

- 3.10. The Audit and Investigation Team has been the subject of a restructuring which has been finalised. The three specialized investigation teams have been reduced to two generic teams who will work across all fraud types. Three senior manager posts have been replaced by a single manager and two team leader roles.
- 3.11. The DWP have confirmed their intention to transfer housing benefit investigators from local government into the DWP. This will mean that the council will no longer have responsibility for housing benefit fraud. A timetable is due to be published by the DWP in April which will determine the date of transfer for Brent staff. This could be as early as October 2014 or up to March 2016. The implications for staff will not be known until the DWP have set out their exact proposals and what transfer and funding arrangements will apply.

4. Financial Implications

4.1. The total value of the contract is £300,000 in the current year and is funded within the Audit and Investigations base budget. If the total number of audit days attributable to Mazars is less than the 905 days allocated, then the total amount paid will reduce accordingly

5. Legal Implications

5.1. None

6. Diversity Implications

6.1. None

7. Background Papers

 Report from the Director of Finance and Corporate Services – Draft Internal Audit Plan 2013/14, Audit Committee 30th March 2013

8. Contact Officer Details

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Conrad Hall Chief Finance Officer